

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-03 NSAE-00 OIC-02

OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15

TRSE-00 NSC-05 ERDE-00 /082 W
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O R 231230Z JUL 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2820

SECDEF WASHDC IMMEDIATE

INFO USDEL MBFR VIENNA

AMEMBASSY

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 3871

C O R R E C T D C O P Y - PARAS SIX AND SEVEN DUPLICATED - PARA
EIGHT INCOMPLETE

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJ: MBFR: OPTION III: SPC DISCUSSION JULY 22 ON US, FRG,
AND UK PAPERS

REFS: A) USNATO 3867 DTG 221810Z JUL 75; B) USNATO 3868
DTG 221825Z JUL 75

1. AT JULY 22 SPC MEETING, FOLLOWING THE DISCUSSION OF PARAS
1-3 OF THE DRAFT GUIDANCE ON OPTION III, WE INTRODUCED THE US
SUPPLEMENT ON ADDITIONAL ASPECTS OF THE ALLIED POSITION, THE
FRG INTRODUCED ITS PAPER ON THE COMMON CEILING (REF A), AND UK
INTRODUCED ITS PAPER ON CEILINGS AND CONSTRAINTS (REF B).

2. US REP (MOORE), IN INTRODUCING THE US PAPER, STATED THAT THE
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US IN DRAFTING IT HAD TAKEN INTO CONSIDERATION VIEWS ALREADY
EXPRESSED IN SPC, AS WELL AS THE VIEWS OF THE NATO MILITARY
AUTHORITIES. HE EXPRESSED THE HOPE THAT THE SPC COULD NOW WORK
THE DRAFT GUIDANCE AND THE DRAFT SUPPLEMENT TOGETHER. THE

OBJECTIVE SHOULD BE WORK ON BRACKETED TEXT OF BOTH PAPERS,
SO THAT CAPITALS WILL BE ABLE TO MAKE THE FINAL DECISIONS
PRIOR TO THE BEGINNING OF THE FALL NEGOTIATING ROUND.

3. FRG REP (HOYNCK) INTRODUCED THE FRG PAPER ON THE COMMON
CEILING.

4. UK REP (LOGAN) WELCOMED THE US PAPER, WHICH HE SAID
WOULD BE ONE OF THE TWO BASIC DOCUMENTS. HE SAID THE FRG PAPER
SHED USEFUL LIGHT ON THE COMMON DEICLING, AND SHOULD BE
LOOKED AT IN TERMS OF SECTION II OF THE US DRAFT SUPPLEMENT.
REGARDING FRG PAPER, HE SAID UK CONTAINUES TO BELIEVE DEPLOYMENT
OF OPTION III IS BEST AND LAST OPPORTUNITY TO APPROPRIATELY
DEFINE THE COMMON CEILING, AND THE ALLIES SHOULD NOT
LET THIS OPPORTUNITY PASS.
THE FRG PAPER PROVIDED AN INTERESTING ALTERNATIVE. HOWEVER, HE
DID NOT SEE HOW THE ALLIES COULD GET THE OTHER SIDE COMMITTED
TO THE APPROACH IN PARA 10 OF THE FRG PAPER AT THE TIME OPTION
III IS INTRODUCED. IT IS UNLIKELY
THAT THE OTHER SIDE WILL AGREE NOW TO RECOGNIZE THE
ASYMMETRICAL SITUATION. THE FRG PAPER ALSO FURTHER QUALIFIES
THE COMMON CEILING AS THE COMMON COLLECTIVE CEILING, AS DOES THE
US PAPER. HE THOUGHT THIS CHANGE IN TERMINOLOGY MIGHT REQUIRE
CLARIFICATION.

5. FRG REP REPLIED THAT UNDER THE APPROACH IN PARA 10 OF THE
FRG PAPER, THERE WOULD HAVE TO BE AN UNDERSTANDING ON THE
DATA BASE WHICH WOULD EXIST AFTER PHASE I REDUCTION. HE NOTED
THAT PARA 13 OF FRG PAPER DID ENVISAGE GIVING FLEXIBILITY TO
THE AHG IN PURSUING THE VARIANT WHICH MIGHT BE MORE ACCEPTABLE
TO THE PACT.

6. BELGIAN REP (WILLOT) QUESTIONED HOW THE ALLIES COULD EVEN
AGREE AMONG THEMSELVES ON A NUMERICAL COMMON CEILING UNTIL FURTHER
DEVELOPMENTS IN VIENNA DISCUSSIONS OF DATA AND DEFINITIONS.
HE OBSERVED THAT THERE WOULD BE NO AGREEMENT ON DATA AND
DEFINITIONS AT THE BEGINNING OF THE NEXT NEGOTIATING ROUND,
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WHEN THE ALLIES WOULD IN PRINCIPLE INTRODUCE OPTION III.
(COMMENT: THIS WAS CLEAREST STATEMENT YET OF BELGIAN TRANSITION
AWAY FROM REQUIRING EASTERN AGREEMENT TO NUMERICAL DEFINITION
OF COMMON CEILING IN PHASE I.)

7. THE UK REP INTRODUCED THE UK PAPER ON CEILINGS AND CONSTRAINTS.
HE SAID THE UK CONTINUES TO BELIEVE THERE ARE SERIOUS DISADVANTAGES
TO THE US APPROACH OF TRADING NUCLEAR ELEMENTS FOR TANKS. THE
SOVIET TANK WITHDRAWALS ARE AN INTEGRAL PART OF PHASE I. IF WE
START EQUATING NUCLEAR ARMAMENTS WITH TANKS, WE INVITE
THE OTHER SIDE TO SEEK A CEILING ON US NUCLEAR ELEMENTS, THUS
INCRASING THE RISK THAT CEILINGS WILL SPILL OVER TO ALLIED
EQUIPMENT. THE ALLIES MUST DECOUPLE OPTION III FROM T HE BASIC

ALLIED PROPOSAL.

8. SPC ON THURSDAY, JULY 24, WILL HAVE BEFORE IT THE DRAFT GUIDANCE AND DRAFT SUPPLEMENT, AS WELL AS THE FRG AND UK PAPERS. FRG REP SAID THAT HE WELCOMED US DRAFT SUPPLEMENT, AS FRG HAD WANTED A SUPPLEMENT. HOWEVER HE HAD ONLY ONE DOUBT, I.E. RE THE WISDOM OF DRAFTING IMMEDIATELY. HE CITED AS AN EXAMPLE THAT PROBLEMS RE PARA 3 IN THE DRAFT GUIDANCE HAD STEMMED FROM LACK OF REALLY SUBSTANTIVE DISCUSSION ON COMMON CEILING. HOWEVER, CHAIRMAN (PBSCH) POINTED OUT THAT SPC IN ITS SHIRTSLEEVES SESSIONS HAD AN EXTENDED SUBSTANTIVE DISCUSSION OF WIDE RANGE OF ISSUES IN THE SUPPLEMENT. UK REP SAID THAT IT WAS IMPORTANT THAT SPC MOVE FORWARD WITH BRACKETED TEXTS OF THE DRAFT GUIDANCE AND DRAFT SUPPLEMENT, SO THAT THESE WOULD BE READY FOR FINAL DECISIONS BY SENIOR OFFICIALS IN CAPITALS UPON THEIR RETURN FROM VACATION IN EARLY SEPTEMBER.

9. ACTION REQUESTED: WASHINGTON COMMENT ON THE FRG AND UK PAPERS, AND IN PARTICULAR, HOW THIS COMMENT WILL RELATE TO THE US DRAFT GUIDANCE AND DRAFT SUPPLEMENT, SINCE IT IS US OBJECTIVE TO FOCUS WORK ON THESE DOCUMENTS. IT WOULD ALSO BE USEFUL TO HAVE WASHINGTON COMMENT ON HOW THE MODIFICATION OF US "THREATENING ELEMENTS" RATIONALE IN PARA 3 OF THE DRAFT GUIDANCE WILL RELATE TO GUIDANCE ON DISCUSSION OF CEILINGS AND CONSTRAINTS WITH THE OTHER SIDE. WASHINGTON COMMENT WOULD BE MOST USEFUL FOR SPC MEETING THURSDAY, JULY 24. NEXT SPC MEETING AFTER THAT WILL BE MONDAY, JULY 28. BRUCE
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Message Attributes

Automatic Decaptioning: X
Capture Date: 18 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 23 JUL 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975NATO03871
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197507102/abbrzldh.tel
Line Count: 142
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A) USNATO 3867 DTG 221810Z JUL 75; B) USNATO 3868 DTG 221825Z JUL 75
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 03 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 APR 2003 by Izenbel0>; RELEASED <03 APR 2003 by Izenbel0>; APPROVED <09 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR: OPTION III: SPC DISCUSSION JULY 22 ON US, FRG, AND UK PAPERS
TAGS: PARM, NATO, MBFR
To: STATE
SECDEF INFO MBFR VIENNA
AMEMBASSY
LONDON
USNMR SHAPE
USCINCEUR

Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006